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**UNITED STATES DISTRICT COURT**  
**DISTRICT OF NEVADA**

SHAWN MEEHAN, an individual, JANINE  
HANSEN, and individual LYNN CHAPMAN,  
an individual, MELISSA CLEMENT, an  
individual,

Plaintiff,

vs.

STEPHEN F. SISOLAK, in his official  
capacity as Governor of the state of Nevada,  
AARON DARNELL FORD, in his official  
capacity as the Attorney General of the State  
of Nevada, BRENDA ERDOES in her official  
capacity as Head of the Legislative Counsel  
Bureau, NICOLE CANNIZZARO in her  
official capacity as Chair of the Legislative  
Commission, DOES I through 100,

Defendants.

Case No. 3:21-cv-00100-MMD-WGC

**EXECUTIVE DEFENDANTS'**  
**COUNTERMOTION TO DISMISS**

Pursuant to ECF No. 17, Defendants Stephen F. Sisolak, in his official capacity as Governor of the State of Nevada; and Aaron D. Ford, in his official capacity as Attorney General of the State of Nevada (collectively the "Executive Defendants") hereby move to dismiss Plaintiffs' Complaint for lack of standing.

Plaintiffs are lobbyists seeking a preliminary injunction to reopen the Legislative Building during COVID-19. The Legislature is a separate branch of Nevada state government, empowered by statute to decide whether and to whom to close the Legislative Building. The Executive Branch, notwithstanding its efforts to address the COVID-19

1 pandemic, did not close the Legislative Building and does not have the statutory authority  
2 to reopen it. Because the Executive Defendants lack the authority to redress Plaintiffs'  
3 demand to reopen the Legislative Building, Plaintiffs lack standing to bring this motion  
4 and complaint against the Executive Defendants.

5 On this basis, the motion for injunctive relief should be denied as to the Executive  
6 Defendants and the Executive Defendants should be dismissed from this case with  
7 prejudice.

8 This Countermotion is made and based on the following Memorandum of Points and  
9 Authorities, the papers and pleadings on file herein, and any argument that this Court  
10 should choose to entertain on either motion.

11 DATED this 19th day of March, 2021.

12 AARON D. FORD  
13 Attorney General

14 By: /s/ Craig Newby  
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## MEMORANDUM OF POINTS AND AUTHORITIES

### **I. Introduction and Factual Background**

Plaintiffs are Nevada lobbyists who disagree with the closure of the Legislative Building<sup>1</sup> during the current 81<sup>st</sup> Legislative Session. Compl. at 1-4. The “Emergency” Motion<sup>2</sup> for Preliminary Injunction seeks to end “the arbitrary and dilatory closure of the State Capital,” “allow Plaintiffs and other members of the public [to] petition their State officials in person,” and mandate “that the State Capital be open to the public and Plaintiffs as required in Article 4 Section 15 of the Nevada Constitution.” Mot. at 33:12-19.

This countermotion to dismiss centers on the question of who closed the Legislative Building. Nevada state government has three separate branches of government. *See* NEV. CONST., art. 3, sec. 1. By naming the Governor and the Attorney General as parties to this case, Plaintiffs ignore their own briefing as to who closed the Legislative Building and as to who has the authority to reopen it:

The administration of the State Capital building and access thereto is the responsibility of the Legislative Counsel Bureau and/or the Legislative Commission. Access to the State Capital and denial thereof is **wholly the realm** of Legislative Counsel Bureau and/or Legislative Commission, whether it is with or without Emergency Orders and Directives.

Mot. at 14:6-10 (emphasis added).

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<sup>1</sup> Plaintiffs juxtapose the “State Capital” (Carson City) and/or the “State Capital building” (where the Legislature used to meet) with the Legislative Building, which is where the Nevada Legislature currently meets and where Appellants seek to lobby members of the Legislature. The Executive Defendants will refer to the Legislative Building as the correct term for the building Plaintiffs seek to reopen.

<sup>2</sup> Plaintiffs’ emergency motion fails to comply with Local Rule 7-4(a). To undersigned counsel’s knowledge, neither of the Legislative Defendants has been served or notified of the emergency motion by Plaintiffs’ counsel. *See* ECF No. 13. This Court subsequently ordered that the motion be addressed in the ordinary course. *See* ECF No. 8. Rather than address the clear error, Plaintiffs instead chose to appeal the Court’s procedural management of its docket to the Ninth Circuit. *See* ECF No. 11. There, Plaintiffs did provide emergency notice to the Executive Defendants in accordance with Ninth Circuit requirements, but not the Legislative Defendants. *See* Emergency Motion for Injunction Pending Appeal (9th Cir. Mar. 3, 2021). Ten days later, despite the asserted emergency and identification of counsel for the Legislative Defendants, there still is no proof of service of the Legislative Defendants filed with this Court.

Nevada Revised Statute 331.135(1)(a) plainly states that “the Legislature reserves the supervision and control, both during and between legislative sessions, ... of the entire Legislative Building, including its chambers, offices and other rooms, and its furnishings and equipment.” Nevada Revised Statute 218F.520(1) states that the “Administrative Division [of the Legislative Counsel Bureau] shall preserve order and security on the grounds surrounding the Legislative Building and within the Legislative Building.”

Under these circumstances, Plaintiffs’ complaint should be dismissed with prejudice against the Executive Defendants for lack of standing.

## **II. Legal Analysis**

### **A. Motion to Dismiss for Lack of Standing**

Federal Rule of Civil Procedure 12(b)(1) allows the Executive Defendants to challenge the lack of subject matter jurisdiction by motion. Article III standing limits this Court’s power to cases and controversies. *See* U.S. CONST., Art. III, § 2. Accordingly, “[t]he party invoking federal jurisdiction, [here Plaintiffs], bears the burden of establishing [the constitutional minimum of standing].” *Lujan v. Defs. of Wildlife*, 504 U.S. 555, 561, 112 S.Ct. 2130, 119 L.Ed.2d 351 (1992).

As set forth below, because Plaintiffs cannot trace the harm of the Legislative Building being closed to the Executive Defendants, Plaintiffs lack standing to pursue this case against the Executive Defendants and this case should be dismissed with prejudice against them.

### **B. Plaintiffs Lack Standing to Pursue this Case Against the Executive Defendants**

Under the circumstances of this case, Plaintiffs do not have Article III standing to pursue these claims against the Executive Defendants. Specifically, “Article III of the Constitution limits federal-court jurisdiction to ‘Cases’ and ‘Controversies.’” *Massachusetts v. EPA*, 549 U.S. 497, 516, 127 S.Ct. 1438, 167 L.Ed.2d 248 (2007). “To satisfy Article III’s standing requirements, a plaintiff must show (1) it has suffered an ‘injury in fact’ that is (a) concrete and particularized and (b) actual or imminent, not conjectural or

hypothetical; (2) the injury is fairly traceable to the challenged action of the defendant; and (3) it is likely, as opposed to merely speculative, that the injury will be redressed by a favorable decision.” *Friends of the Earth, Inc. v. Laidlaw Envtl. Servs. (TOC) Inc.*, 528 U.S. 167, 180-81, 120 S.Ct. 693, 145 L.Ed.2d 610 (2000) (quoting *Lujan v. Defenders of Wildlife*, 504 U.S. 555, 560-61, 112 S.Ct. 2130, 119 L.Ed.2d 351 (1992)).

Here, Plaintiffs lack injury fairly traceable to the Executive Defendants. To survive a motion to dismiss for lack of Article III standing, “plaintiffs must establish a ‘line of causation’ between defendants’ action and their alleged harm that is more than ‘attenuated.’” *Maya v. Centex Corp.*, 658 F.3d 1060, 1070 (9th Cir. 2011) (citing *Allen v. Wright*, 468 U.S. 737, 104 S.Ct. 3315, 82 L.Ed.2d 556 (1984), *abrogated on other grounds by Lexmark Intern., Inc. v. Static Control Components, Inc.*, 572 U.S. 118, 134 S.Ct. 1377, 188 L.Ed.2d 392 (2014)). “In cases where a chain of causation ‘involves numerous third parties’ whose ‘independent decisions’ collectively have a ‘significant effect’ on plaintiffs’ injuries, the Supreme Court and [the Ninth Circuit Court of Appeals] have found the causal chain too weak to support standing at the pleading stage.” *Id.* (citations omitted); *see also Steel Co. v. Citizens for a Better Env’t*, 523 U.S. 83, 103, 118 S.Ct. 1003, 140 L.Ed.2d 210 (1998) (explaining causation as “a fairly traceable connection between the plaintiff’s injury and the complained-of-conduct of the defendant”).

Here, Plaintiffs’ injury from the closure of the Legislative Building is not “fairly traceable” to any action of the Executive Defendants. In fact, it is not traceable at all. As conceded in the Motion and as shown by Nevada statute, neither the Governor nor the Attorney General closed the Legislative Building. Mot. at 14:6-10. Unlike other cases brought by Plaintiffs’ counsel, there is no emergency directive issued by the Governor mandating that the Legislature close (or open) the Legislative Building.<sup>3</sup> The Governor

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<sup>3</sup> Plaintiffs’ counsel has filed a minimum of four other cases challenging the Governor’s actions addressing COVID-19 that have been filed with this Court. *See Orion Star Events et al. v. Sisolak et al.*, Case No. 2:20-cv-00827-APG-NJK (closed Aug. 20, 2020); *Reno Academy of Combat LLC et al. v. Sisolak et al.*, Case No. 3:20-cv-00305-MMD-WGC (closed Sept. 2, 2020); *Hetly et al. v. Sisolak, et al.*, Case No. 2:21-cv-00052-RFB-EJY (closed Feb. 24, 2021); *Calvary Chapel Lone Mountain v. Sisolak et al.*, Case No. 2:20-cv-00907-RFB-VCF (case ongoing following remand from Ninth Circuit).

1 understands the risks of COVID-19 spread in our community, resulting in difficult  
2 decisions he has had to make. Here however, the difficult decisions for keeping the  
3 Legislative Building open or closed lie with the Legislature, not him.

4 **III. Conclusion**

5 Accordingly, this Court should dismiss the Executive Defendants from this case for  
6 a lack of standing, based on the lack of “fairly traceable” injury.

7 DATED this 19th day of March, 2021.

8 AARON D. FORD  
9 Attorney General

10 By: /s/ Craig A. Newby  
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**CERTIFICATE OF SERVICE**

I certify that I am an employee of the State of Nevada, Office of the Attorney General, and that on this 19th day of March, 2021, I electronically filed the foregoing document, **EXECUTIVE DEFENDANTS' COUNTERMOTION TO DISMISS** with the Clerk of the Court by using the CM/ECF system.

Participants in the case who are registered CM/ECF users will be served by the CM/ECF system.

/s/ R. Carreau  
R. Carreau, an employee of the  
Office of the Nevada Attorney General